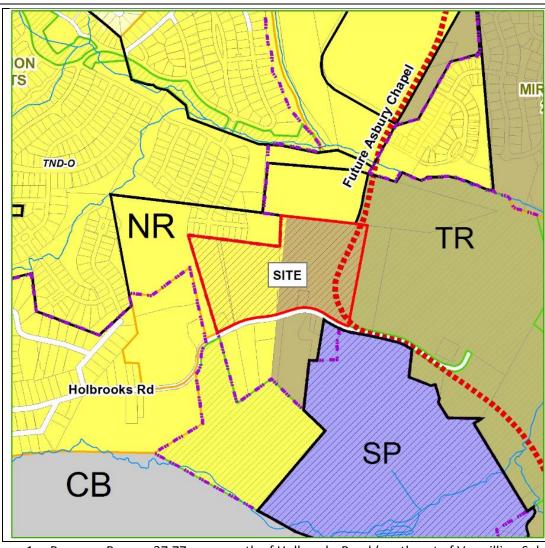
Petition R17-01 Sherrill Subdivision Conditional District Rezoning

PART 1: PROJECT SUMMARY



Applicant: Nate Bowman, Bowman Development (Attachment A: Application)

Property Owner: Southside Neighborhood, LLC, Lauro and Delia Mercado, and Bowman Development Group, Inc.

Property Address: 15035 and 15113 Holbrooks Road

Project Size: (+/-) 37.77

acres

Parcel Numbers: 01920320, 01920313, 01937101

Current Zoning:

Neighborhood Residential (NR) and Transitional Residential (TR)

Current Land Use: Single-family residential and vacant

Proposed Zoning:

Neighborhood Residential — Conditional District (NR-CD).

Proposed Land Use:Single Family Residential

- Purpose: Rezone 37.77 acres north of Holbrooks Road (southeast of Vermillion Subdivision) from Neighborhood Residential (NR) and Transitional Residential (TR) to Neighborhood Residential – Conditional District (NR-CD). The purpose of the rezoning is to create a subdivision for 77 single family residential lots. <u>A Subdivision Sketch</u> <u>Plan has also been submitted concurrently with the Rezoning Plan and will be heard at the Planning Board on</u> <u>June 27, 2017.</u> Both the Rezoning and Sketch Plan are tentatively scheduled for Town Board final action on July <u>17, 2017.</u> Attachment B: Conditional Rezoning Plan
- 2. Adjoining Zoning and Land Uses.

North: Neighborhood Residential (NR- CD and NR –TND-O) – single-family subdivision, known as Valencia.

South: Transitional Residential (TR) - single-family lots, and a landfill.

<u>East</u>: Transitional Residential – Mecklenburg County owned: David B. Waymer Regional Flying Park. West: Neighborhood Residential (NR- CD and NR –TND-O) – single-family subdivision, known as Valencia.

- 3. A neighborhood meeting was held on April 24, 2017. The complete meeting summary is provided in <u>Attachment</u> C.
- 4. Notice for this rezoning petition was given via letters sent to adjoining property owners, a legal ad placed in the Charlotte Observer and posting rezoning signs on the property in three (3) locations.

PART 2: REZONING/SITE PLAN ISSUES

The proposed Conditional District Plan is compliant with the Zoning Ordinance and Subdivision Regulations, significant elements of the proposal include:

- 77 single family residential lots on 37.77 acres, totals 2.04 dwelling units per acre.
- Two street connections on to Holbrooks Road are being proposed, four existing connections to Valencia Subdivision are being provided, and a proposed stub to the future Asbury Chapel Thoroughfare. 70' dedication of right of way for the future Asbury Chapel Thoroughfare is proposed on the plans, along with dedicated area to accommodate the future Holbrook realignment in to Asbury Chapel. Block lengths are being met, except on Berkley Avenue from Messenger Row to Whitney Hodges Drive (895 ft). Staff is in support of the block length wavier due to the curvature of the proposed road (reference the red highlighted block within the plan below).
- Per Article 7.5.3 (foot note 4), where connectivity between subdivisions is appropriate for high quality neighborhood design, the Town Board may reduce or waive the required buffer yard. Staff is in favor of removal of the buffer yard. Due to topography within the adjacent subdivision and the proposed subdivision grading will need to occur to handle storm water efficiently. Sherrill Subdivision will operate as a phase of Valencia (reference the yellow highlighted boundary within the plan below).



- .5 acre square is centrally located and meets the standards for Urban Open Space.
- 10% of the all canopy trees and 10% of all specimen trees are required to be kept. The developer is providing 10% of the canopy and 50% of the specimen trees.
- The updated plan submitted on June 15, 2017 was reviewed. All previous comments have been addressed.

PART 3: TRANSPORTATION ISSUES

The TIA is acceptable as a final version. Based on the results of the TIA, no offsite roadway improvements are recommended.

PART 4: ADEQUATE PUBLIC FACILITIES (APF)

Under the provisions of the APF Ordinance, all residential development greater than twenty (20) lots are required to receive a "Determination of Adequacy (DOA)" for the following public facilities: fire station, fire vehicles, police station, police vehicles, indoor park and recreation facilities, and parks acreage. The proposed CD Rezoning met the required threshold for submission of an APF application, and the proposed subdivision is subject to the requirements of the APFO.

<u>Comment</u> - A Determination of Adequacy (DOA) has been issued for the following public facilities: Fire Vehicles, Fire Stations, Police Vehicles, Stations, Indoor Park & Recreation Facilities and Park Acreage. <u>Attachment D.</u>

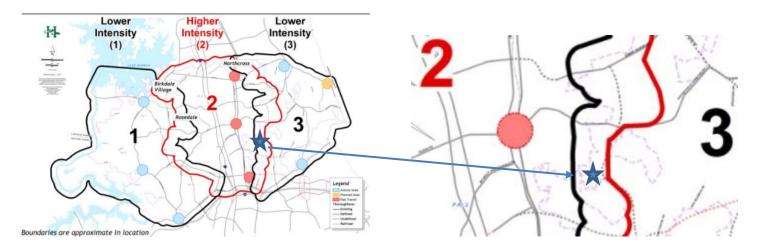
Additionally, staff has contacted Charlotte-Mecklenburg Schools (CMS) for an enrollment evaluation of this please reference Attachment E: CMS Report.

project,

PART 5: REZONING CRITERIA

Article 11.4.7(d) of the Zoning Ordinance states that "in considering any petition to reclassify property, the Planning Board in its recommendation and the Town Board in its decision shall take into consideration any identified relevant adopted land-use plans for the area including, but not limited to, comprehensive plans, strategic plans, district plans, area plans, neighborhood plans, corridor plans, and other land-use policy documents".

The Town of Huntersville in 2011 adopted the 2030 Community Plan,



STAFF COMMENT – The 2030 Huntersville Community Plan supports this project through the following sections:

- Policy E-1, E-2 & E-3: Preservation and Enhancement. Support the preservation and enhancement of the natural environment, along with its scenic and cultural assets.
 <u>Comment</u>: The proposed development does provide adequate open space per the Neighborhood Residential zoning district. If buffers, as shown on the plan, do not have adequate foliage to meet the ordinance requirements, then supplementation will be required. Staff has requested a large buffer against Holbrook Road where the rears of homes are adjacent the street to meet provision 6.200.2 of the Subdivision Ordinance. The applicant has provided a 40' landscape buffer along Holbrooks Road to accommodate staff's request.
- Policy H-1 & H-9: Development Pattern. Continue to follow existing residential development pattern
 as reflected in "Map of Zoning Districts," focusing higher intensity development generally within two
 miles of the I-77/NC 115 corridor.
 - <u>Comment:</u> The proposed development is located within two miles of I-77. As shown on the 2030 Community Plan the subdivision falls within the area that transitions from high intensity to lower intensity.
- Policy E-5: Vehicle Miles Travelled (VMT) Support reduction in vehicle miles travelled (VMT), through capital investments in sidewalks, greenways, enhanced connectivity and mass transit (bus & rail).
 - Comment: Sidewalks are being installed on all proposed Town Streets and along Holbrooks Road.
- Policy T-5: Context-sensitive Design of Streets: Continue to support "context-sensitive" design of
 streets and the selection of appropriate street section designs for residential, commercial and industrial
 developments.
 - <u>Comment</u>: The internal streets are appropriately sized for residential development, block lengths are being used to break up long expanses of straight streets and by-design the developer has incorporated curvilinear streets to slow traffic. The proposed cross-section for Holbrooks Road provides context-

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sensitive design by providing adequate lane widths, a sidewalk (5' wide) and a green zone for street tree planting.

- Policy T-6: Pedestrian Connections: Support the installation of sidewalks, bikeways and greenway
 trails connecting residential, commercial, employment, recreational and institutional uses.
 Comment: Sidewalks are being installed on all proposed Town Streets and along Holbrooks Road.
- Policy T-7: Traffic Impact Analysis Ordinance: Continue to apply requirements of "Traffic Impact Analysis" Ordinance, including Level of Service and mitigation of impacts generated by new development.
 - <u>Comment</u>: A TIA was required and the required transportation enhancements are outlined in Part 3 of this staff analysis.
- Policy T-8: Street Connectivity: Promote and require street connectivity in the Town of Huntersville among residential, employment, recreational and institutional uses.
 Comment: The proposed development provides two (2) connections to Holbrooks Road, four connections to the existing Valencia subdivision street network, dedication of 70' to accommodate the future Asbury Chapel Thoroughfare and dedication of land to accommodate the future Holbrook realignment into Asbury Chapel.
- Policy CD-5: Street Infrastructure: Continue to require that adequate public infrastructure (roads, utilities, etc.) either exist or will be made available to support all new development.
 <u>Comment</u>: The proposed development is providing upgrades to Holbrooks Road in front of the subdivision. There will be two connection points onto Holbrooks Road to allow traffic to disperse. There are four existing stubs being connected to in the Valencia subdivision. Depending on the results of the Traffic Impact Analysis further off-site road improvements could be warranted. The proposed development will connect to public water and sewer.
- Policy PF-2: Adequate Public Facilities: Continue use of "Adequate Public Facilities Ordinance" to
 ensure that demand generated by existing and future growth and development for police, fire and parks
 & recreation capital facilities can be met by available supply of facilities.
 Comment: see Part 4 of this report.

STAFF COMMENT – The East Huntersville Small Area Plan <u>supports</u> this project through the following statements:

- Extend utilities to open up new neighborhood development along Holbrooks Road.
 <u>Comment</u> The developer will be tying on to public sewer and water. The water line will be extend to Holbrooks Road aiding development.
- New street connections to improve town-wide access in East Huntersville.
 <u>Comment</u> Dedication of the future Asbury Chapel Thoroughfare is required. This will allow construction of a north/south transportation corridor to help disperse traffic. Connections through subdivision streets from Holbrooks to Huntersville Concord will allow residents to travel through the neighborhood streets without having to drive on primary roads.
- Redevelop the land along Holbrooks Road as residential neighborhood with a grid of streets that connect north into Vermillion. The future town recreation area can be integrated with the residential development to achieve an ideal configuration. The streets will follow the contours of the land and existing ravines will connect into a regional open space network of trails and natural areas.
 Comment The proposed development is design with a grid network that follows the contours. The sidewalks along the streets will connect to other phases within Valencia that will allow residents to access greenway trails and pockets of urban open space.



Article 11 Section 11.4.7(e) of the Zoning Ordinance states that: "in considering any petition to reclassify property the Planning Board in its recommendation and the Town Board in its decision should consider:

1. Whether the proposed reclassification is consistent with the overall character of existing development in the immediate vicinity of the subject property.

STAFF COMMENT:

The proposed Conditional District Rezoning for the Sherrill Subdivision is supported by the East Huntersville Small Area Plan and the 2030 Community Plan, as the property is located within the area eligible for intensification and fills a gap between existing properties. The proposal is also appropriate for the area by providing adequate infrastructure (which includes appropriate new roads, existing road upgrades and other transportation enhancements as well as providing adequate open space).

- 2. The adequacy of public facilities and services intended to serve the subject property, including but not limited to roadways, transit service, parks and recreational facilities, police and fire protection, hospitals and medical services, schools, storm water drainage systems, water supplies, and wastewater and refuse disposal.

 STAFF COMMENT:
 - A Transportation Impact Analysis was required see Part 3 of this report.
 - The APF Ordinance Determination of Adequacy was required see Part 4 of this report.
 - Storm water drainage, water supplies and wastewater and trash disposal and a Willingness-to-serve letter have been provided from Charlotte Water, as well as the applicant has achieved PCO-1 storm water approval from Mecklenburg County.

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3. Whether the proposed reclassification will adversely affect a known archeological, environmental, historical or cultural resource."

STAFF COMMENT:

Planning staff has no indication that the request will adversely affect known archeological, environmental, historical or cultural resources.

PART 6: STAFF RECOMMENDATION

The Sherrill Subdivision Conditional District Rezoning Plan can be supported by staff subject to the following:

- All required TIA/Town/NCDOT required improvements are provided (see Part 3);
- Buffer and block length waivers are approved

PART 7: PUBLIC HEARING COMMENTS

Public Hearing held on June 05, 2017

PART 8: PLANNING BOARD RECOMMENDATION

Planning Board reviewed the petition on June 27, 2017. The following motion was made: The Planning Board recommends approval based on staff recommendation that all required TIA and NCDOT requirements be approved and in place before Town Board recommendations; and that the buffer and block length waivers be approved as suggested by staff. The plan is consistent with the 2030 Community Plan; it is in the interest of the public and reasonable and should be approved because it meets the 2030 Plan, zoning requirements and all necessary TIA and DOT requirements.

Recommended approval 9-0.

PART 9: ATTACHMENTS/ENCLOSURES

Attachments

- A Rezoning Application
- B Proposed Rezoning Plan
- C Neighborhood Meeting Report
- D APF Letter of Determination
- E CMS Report

PART 10: CONSISTENCY STATEMENT - R 17-01 Sherrill Subdivision

Planning Department	Planning Board	Board of Commissioners
APPROVAL: In considering the	APPROVAL: In considering the proposed	APPROVAL: In considering the
proposed rezoning application R17-01;	rezoning application R17-01; Sherrill	proposed rezoning application R17-01;
Sherrill Subdivision Conditional District Rezoning, the Planning staff	Subdivision Conditional District, the Planning Board recommends approval	Sherrill Subdivision Conditional District, the Town Board recommends approval
recommends conditional approval as it	based on the Plan being consistent with	based on the Plan being consistent with
is consistent with Implementation Goals	the Town of Huntersville 2030	(insert applicable plan reference).
E1-3 and 5, H1 and 9, T5-8, CD5, and PF2	Community Plan with the mention	(moert approable plan reference).
of the 2030 Community Plan. The	corrections within the staff report being	
request is compatible with the East	addressed.	It is reasonable and in the public
Huntersville Small Area Plan. The		interest to approve the Rezoning Plan
property is also located within the high	It is reasonable and in the public	because (Explain)
intensity development area and the	interest to approve the Rezoning Plan	
proposed density is consistent with	because the request is located within	
surrounding developments (see Part 5).	the higher intensity zone, is consistent	
Recommendation of approval is also	with surrounding development and is within the intent of the ordinance.	
based on all provisions outlined in Part 6 being addressed.	within the intent of the ordinance.	
o being addressed.		
With those provision, it is reasonable		
and in the public interest to approve the		
Conditional District Rezoning Plan		
because the request is consistent with		
the 2030 Community Plan, East		
Huntersville Small Area Plan and is in		
keeping with the spirt and intent of the		
ordinance.		DENIAL: In considering the proposed
		rezoning application R17-01; Sherrill
		Subdivision Conditional District, the
		Town Board recommends denial based
		on the Plan being (consistent OR
		inconsistent) with (insert applicable
		plan reference).
		It is not reasonable and in the public
		interest to approve the Rezoning Plan
		because (Explain)